



# Notice of public Decision Session - Executive Member for Finance and Performance

To: Councillor Steward

Date: Monday, 16 January 2017

**Time:** 4.45 pm

**Venue:** The Thornton Room - Ground Floor, West Offices (G039)

### AGENDA

### **Notice to Members – Post Decision Calling In:**

Members are reminded that, should they wish to call in any item\* on this agenda, notice must be given to Democratic Services by 4:00 pm on Wednesday 18 January 2017.

\*With the exception of matters that have been subject of a previous call in, require Full Council approval or are urgent which are not subject to the call-in provisions. Any called in items will be considered by the Corporate and Scrutiny Management Policy and Scrutiny Committee.

Written representations in respect of items on this agenda should be submitted to Democratic Services by **Thursday 12 January 2017** at **5.00pm** 

#### 1. Declarations of Interest

At this point in the meeting, the Executive Member is asked to declare:

- any personal interests not included on the Register of Interests
- · any prejudicial interests or
- any disclosable pecuniary interests

which he might have in respect of business on this agenda.

**2. Minutes** (Pages 1 - 4)

To approve and sign the minutes of the Decision Session held on 19 December 2016.

### 3. Public Participation

At this point in the meeting, members of the public who have registered their wish to speak at the meeting can do so. The deadline for registering is **Friday 13 January 2017** at **5.00 pm**.

Members of the public may register to speak on:-

- an item on the agenda
- an issue within the Executive Member's remit;

### Filming, Recording or Webcasting Meetings

Please note this meeting will be filmed and webcast and that includes any registered public speakers, who have given their permission. This broadcast can be viewed at <a href="http://www.york.gov.uk/webcasts">http://www.york.gov.uk/webcasts</a>.

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The Council's protocol on Webcasting, Filming & Recording of Meetings ensures that these practices are carried out in a manner both respectful to the conduct of the meeting and all those present. It can be viewed at: <a href="http://www.york.gov.uk/download/downloads/id/11406/protocol\_f">http://www.york.gov.uk/download/downloads/id/11406/protocol\_f</a> or webcasting filming and recording of council meetings 201 60809.pdf

# 4. Application for Community Right to Bid (Pages 5 - 16) under the Localism Act 2011 - Lord Nelson Public House, Nether Poppleton

This report presents an application to list the Lord Nelson Public House, Nether Poppleton, York as an Asset of Community Value (ACV).

### 5. Urgent Business

Any other business which the Executive Member considers urgent under the Local Government Act 1972.

### **Democracy Officer:**

Name- Jayne Carr Telephone No.- 01904 552030 Email-jayne.carr@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- · Registering to speak
- · Business of the meeting
- Any special arrangements
- · Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

(Urdu) یه معلومات آب کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔

**T** (01904) 551550



### Page 1

### Agenda Item 2

City of York Council	Committee Minutes
Meeting	Decision Session - Executive Member for Finance and Performance
Date	19 December 2016
Present	Councillor Steward

### 20. Declarations of Interest

The Executive Member was asked to declare any personal interests not included on the Register of Interests, any prejudicial interests or any disclosable pecuniary interests that he may have in respect of business on the agenda. No additional interests were declared.

### 21. Minutes

Resolved: That the minutes of the Decision Session held on 23

November 2016 be approved and signed by the

Executive Member as a correct record.

### 22. Public Participation

Councillor Warters had registered to speak at the meeting under the Council's Public Participation Scheme in respect of the Asset of Community Value (ACV) application for Osbaldwick School playing fields (agenda item 5). Councillor Warters urged the Council, as landowner, to give reassurance to the community by listing the playing fields as an ACV. He drew attention to issues that may arise if the school gained academy status and stated that the application met many of the criteria for ACV listing.

The Executive Member stated that Councillor Stuart Barnes had registered to speak at the meeting in respect of agenda item 4 (Petition regarding Former Manor School Playing Fields). Councillor Barnes was, however, now unable to be present but had submitted written representation which had been noted. [A copy of the written representation is included with the online agenda papers for the meeting].

### 23. Petition regarding Former Manor School Playing Fields

The Executive Member considered a report which acknowledged receipt of a petition concerning the future use of the former Manor School playing fields and which outlined the Council's position concerning the current situation and future proposals for this site.

The Executive Member stated that he had noted the comments that had been made and would raise these with the Executive. He was, however, being asked only to note receipt of the petition at this stage.

Resolved: That the petition be received and the contents of the

report noted.

Reason: To show that the Council is listening to residents.

## 24. Applications for Community Right to Bid under the Localism Act 2011

The Executive Member considered a report which presented applications to list the following as Assets of Community Value (ACV), for consideration by the Council:

- The Grey Horse Inn, Main Street, Elvington, YO14 4AA
- Osbaldwick Primary School Playing Fields, The Leyes, York, YO10 3PR

The Executive Member noted that the application in respect of the Grey Horse Inn had been submitted by Elvington Parish Council. The application met the basic criteria for listing and no objection had been raised by the owner or occupier.

It was noted that the freehold of Osbaldwick Primary School playing fields was owned by City of York Council and the nomination had been made by Osbaldwick Parish Council.

The Executive Member stated that he had noted the issues raised by Councillor Warters. He stated that he had sought legal guidance from officers as to whether the application for ACV listing had been met and it was their view that this was not the case. Officers confirmed that consideration had been given to three appeals which had come before the First Tier Tribunal concerning school playing fields and, where the use of the

playing fields was solely educational, the criteria for listing was not met. The Executive Member also noted that there were specific statutory procedures protecting school playing fields and that these would apply even if a school had academy status.

Resolved: (i) That the application to list the Grey Horse Inn, Elvington as an asset of community value be approved.

(ii) That the application to list Osbaldwick Primary School playing fields as an Asset of Community Value be rejected.

Reasons: (i) The application meets the required criteria. By approving the application the Council is meeting the legislative requirements of the Localism Act 2011 and promoting community access to community facilities.

(ii) The application does not meet the definition of an Asset of Community Value as set out in the legislation.

Councillor Steward – Executive Member

[The meeting started at 4.45pm and finished at 5.00pm].





### **16th January 2017**

# **Executive Member for Finance and Performance Decision Session**

Report of the Corporate Director of Economy and Place

# Applications for Community Right to Bid under the Localism Act 2011

### Summary

1. This report presents an application to list the Lord Nelson Public House, Nether Poppleton, York as an Asset of Community Value (ACV), for consideration by the Council.

### **Background**

- 2. An application has been received, for a decision by the Executive Member in the Council's statutory capacity as an Asset of Community Value (ACV) listing authority.
- 3. The purpose behind these provisions is to ensure that property (land and building) assets which are currently used to the benefit of the local communities are not disposed of without the local community being given a fair opportunity to bid for these assets when they are put on the open market. This right is not simply to accommodate 'public assets' but also private assets, the test is whether such assets are viewed as 'assets of community value'. These assets therefore could be currently owned by the public, private or voluntary sector.
- 4. The definition of 'community value' is set out in the regulations and can be summarised as
  - The actual current use of the building/land furthers social well being or the social interests of the local community
  - Realistically this use can continue for the next 5 years
  - There was a time in the recent past where actual use furthered these aims.

- 5. There is no exhaustive list of what is considered to be an asset of community value but cultural, recreational and sporting interests are included. Excluded specifically are residential type properties (such as hotels, housing in multiple occupation and residential caravan sites) and operational land of statutory undertakers.
- 6. It should also be noted that changes to the General Permitted Development Order have been made with effect from the 6<sup>th</sup> April 2015, which means that where a pub is listed as an asset of community value a planning application is required for a change of use or demolition of the pub building. However this should not be a factor in determining any application for listing of a pub as an Asset of Community Value.

### The process

- 7. The regulations set out how potential assets can be listed which in brief is as follows:
- Nomination this can be by a voluntary or community body with a local connection. Includes parish councils, neighbourhood forums, charities, community interest groups but excludes public or local authorities (except parish councils).
- Consideration the local authority have 8 weeks to make the
  decision. Under the Council's procedures the Executive member is
  the decision maker. If the nomination is successful the asset details
  are entered onto the 'Community Value list' see below and also the
  local land charges register. If unsuccessful then the details are
  entered onto an 'unsuccessful nominations' list for a period of 5 years
  to prevent repeat nominations. The owner can request a review of the
  decision which must be completed within 8 weeks and the owner can
  further appeal within 28 days of the review outcome to a Tribunal.
- Disposal of assets on the list if a building or piece of land which is
  on the list is going to be sold with vacant possession then the owner of
  the asset needs to give notice to the local authority. There is then a 6
  week moratorium period for any community group to express interest
  in writing and if they do then a 6 month period for that group to prepare
  it's bid. After that period the owner can market the property and any
  bid from the community group will be considered with bids from other
  interested parties. There is no guarantee that the offer from the
  community group will be successful as the owner of the asset will

dispose of the property in accordance with its own criteria for disposal. There are a number of exceptions contained within the legislation that mean that this moratorium period does not apply and the owner does not need to give notice of it's intention to sell. This includes when there is a legally enforceable requirement, which pre-dates the listing, to sell to a specific party.

• Compensation – the presence of the land or building asset on the community value list may result in additional expenditure or a loss to the owner and therefore the owner can apply for compensation from the local authority. The figure is limited to costs or losses incurred only whilst the asset is on the list and could include such items as legal expenses for appeals, costs relating to the delay in the sale (such as maintenance, security, utility costs, loss of value).

### The Lord Nelson Public House, Nether Poppleton, York

- 8. The freehold of The Lord Nelson Public House is owned by Enterprise Inns plc. In accordance with the regulations, the freehold owner, and the tenant occupier of the property have been informed in writing, that the application has been made. They have been invited to make representations regarding the nomination and no representations have been received.
- 9. The nomination is being made by Nether Poppleton Parish Council. Legal Services have confirmed that a nomination must be considered by the Council if the nominator is someone who meets the eligibility criteria specified in the relevant legislation and if the nomination form includes the information specified in regulation 6 of the ACV Regulations 2012. The Parish Council are an eligible body
- 10. The Parish Council state that The Lord Nelson is of significant community value, as it the only public house that serves the traditional centre of Nether Poppleton Village. It makes a real contribution to the local community and is a well frequented social and leisure facility. Local sports teams meet in the pub, and it is a meeting place for local community groups. Events are often held to raise funds for charities
- 11. The Lord Nelson is situated within the Nether Poppleton Conservation Area and is around 300 years old. As such it is an important part of the village and adds character to the Main Street.

- 12. Full details are provided in the attachment to the nomination form in Annex 1.
- 13. There is significant precedent set elsewhere in the country from other authorities who have accepted pubs onto the list even where they are currently run as commercial businesses.
- 14. The application meets the basic criteria for listing and no objection has been raised by the owner or occupier to the nomination. It is therefore recommended that the Lord Nelson Public House, Nether Poppleton should be listed on the ACV register.

### **Implications**

15. **Financial** – Compensation may be payable by the Council to the owner of any property which is listed. The figure is limited to costs or losses incurred only whilst the asset is on the list and could include such items as legal expenses for appeals, costs relating to the delay in the sale (such as maintenance, security, utility costs, loss of value).

Human Resources (HR) - none

Equalities, Crime and Disorder and IT - none

**Legal** – Legal advice has been incorporated within this report.

Property – All property issues included in the report

Other - none

### **Risk Management**

16. There are no significant risks to this application.

#### Recommendations

17. The Executive Member is asked to.

Agree to the to the listing of The Lord Nelson Public House, Nether Poppleton, York as an Asset of Community Value (ACV) as it meets the required criteria.

**Reason:** To ensure the Council meets its legislative requirements of the Localism Act 2011 and promotes community access to community facilities.

#### **Contact Details**

Author: Chief Officer Responsible for the

report:

Tim Bradley Tracey Carter

Asset Manager Assistant Director Regeneration and

Asset and Property Management Asset Management
Tel No.01904 553355 Tel. No. 01904 551004

Tel. No. 01904 551002

Report Approved V

Date 6 January 2017

Ward Affected: Rural West York

For further information please contact the author of the report

### **Annexes**

Annex 1 – The Lord Nelson Public House – Application to add to the List of community assets

Annex 2 - Current list of assets of community value

### Abbreviations used in the report

ACV Assets of Community Value



Annex 1 a

City of York Council

0 9 DEC 2016

RECEPTO



### **ASSETS OF COMMUNITY VALUE NOMINATION FORM**

If you need assistance completing this form, then please refer to the guidance document which can be downloaded from the website <a href="https://www.york.gov.uk/assetsofcommunityvalue">www.york.gov.uk/assetsofcommunityvalue</a> or alternatively call 01904 553360.

### Section 1 About the property to be nominated

Name of Property:	The Lord Nelson
Address of Property:	9 Main Street, Nether Poppleton, York, North Yorks.
Postcode:	YO26 6HS

Property Owner's Name:	Enterprise Inns Plc	
Address:	Enterprise Inns Pic, 3 Monkspath Hall Road, Solihull, West Midlands.	
Postcode:	B90 4SI	
Telephone Number:	0121 272 5000	
Current Occupier's Name:	Keith Gelderd	

### Section 2 About your community organisation

Name of Organisation:	Nether Poppleton Parish Council
Title:	Mr
First Name:	James
Surname:	Mackman
Position in Organisation:	Clerk
Email Address:	jmackman3@gmail.com
Address:	39 Calder Avenue, Nether Poppleton, York.
Postcode:	YO26 6RG
Telephone Number:	01904 399277

Organisation type:	Orga	nisatior	i type:
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Click in field for options

PARISH COUNCIL

#### Organisation size

How many members do you have?

7

Annex 16	a
Section 3	
Supporting information for nomination	
Any information entered in this section only may be copied and passed onto the owner of the property yo	u
are nominating. Definition of an asset of community value can be found in the guidance document.	
Why do you feel the property is an asset of community value? Please give as much information as possible	e.
The Lord Nelson is of significant community value, this is the only public house that serves the traditional centre or	
Nether Poppleton Village,	
It makes a real contribution to the local community and is a valuable and well frequented social and leisure facility.  This is a much appreciated facility which is particularly family friendly in the warmer months due to its large rear	
garden. This facility is also popular with caravanners. It is a meeting point for local residents, community groups a	nd
sports teams and often holds events to raise funds for charities.	
It is situated within the Nether Poppleton Conservation area and is around 300 years old, as such it is an important	
part of the village and adds character to Main St.	
The Parish Council considers that the The Lord Nelson boosts the social wellbeing of the community, and as such, is	•
valued as an asset to this locality.	
· ·	
Section 4 Boundary of Property	
What do you consider to be the boundary of the property? Please give as much detail/be as descriptive a	S
possible. Please include a plan.	
See attached plan.	_
The public house faces Main St. There is an entrance at one side, a car park, a large garden plus a small caravan site	•
at the rear.	İ
Cartley C	
Section 5 Attachment checklist	
Attachment cherriat	
Copy of group constitution (if you are a constituted group)	
Name and home address of 21 members registered to vote in nomination area (if group is not consti	tuted)
Site boundary plan (if possible)	
<u> </u>	
Section 6	
Declaration	
I can confirm that to the best of, my knowledge the information contained in this nomination form is comp	plete
and accurate.	
and actorbics.	
Signed: Dated:	ı
Signed: Dated: & Decombs ?	Slo-
with the property of the contract of the property of the state of the property of the state of the property of the state of the property of th	wase."
Please e-mail your completed form 'n <u>operty, services@york, gov.uk</u> or post to;	
Asset and Property Management	
City of York Council West Offices	
Station Rise	
York	
Y01 6GA	

The Lord Nelson, 9 Main Street, Nether Poppleton. YO26 6HS Location and Site Boundary:





### **Current list of Assets of Community Value**

- 1. The Golden Ball Public House, 2 Cromwell Road, York approved March 2014.
- 2. The Fox Inn, 166 Holgate Road, York approved July 2014
- 3. The Mitre Public House, Shipton Road, York approved July 2014
- 4. The Winning Post Public House, 127-129 Bishopthorpe Road, York approved November 2014
- 5. New Earswick and District Bowls Club, Huntington Road, York approved November 2014.
- 6. Holgate Allotments, Ashton Lane, Holgate approved June 2015
- 7. The Swan, Bishopthorpe Road, York approved October 2015
- 8. The Bay Horse, Murton Way, Murton, York approved February 2016.
- 9. The Derwent Arms, 29 Osbaldwick Village, Osbaldwick approved March 2016.
- 10. The Jubilee Hotel Public House, Jubilee Terrace, York approved July 2016.
- 11. The Minster Inn, 24 Marygate, York approved July 2016.
- 12. The Wenlock Arms Public House, 73 Main Street, Wheldrake approved July 2016.
- 13. Costcutter Shop, 58 Main Street, Wheldrake, York approved July 2016.
- Wheldrake Woods, Broad Highway, Wheldrake approved July 2016.
- 15. The Blacksmiths Arms, Naburn York approved September 2016.
- 16. The Grey Horse Public House, Main Street, Elvington approved December 2016.

